

**JEFFERSON STATE COMMUNITY COLLEGE**  
(A Component Unit of the State of Alabama)

**FINANCIAL STATEMENTS**

**SEPTEMBER 30, 2022**

**JEFFERSON STATE COMMUNITY COLLEGE  
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SEPTEMBER 30, 2022**

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## **INDEPENDENT AUDITORS' REPORT**

To the Alabama Community College System Board of Trustees  
and the President of Jefferson State Community College

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the accompanying financial statements of Jefferson State Community College (the College), a component unit of the State of Alabama, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the College, as of September 30, 2022, the changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial statement audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the College, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 11 and the supplementary information on pages 48 through 53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the College's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 12, 2023, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.



Montgomery, Alabama  
January 12, 2023

**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**

**Introduction**

Jefferson State Community College (the College), as a comprehensive, public, two-year, community college, exists to provide an educational environment in which the needs of the individual student, the community and other target audiences can be met. Within this educational environment, Jefferson State endeavors to make collegiate education accessible to all who seek it and in a manner consistent with the vision, mission, goals and objectives of the Alabama Community College System (ACCS). The College is dedicated to offering programs and activities which reflect those characteristics that help define an educated person. These characteristics include a level of general education that enables the individual to understand his or her culture and environment; the development of skills in analysis, communication, quantification and synthesis necessary for further growth as a lifelong learner and a productive member of society; the identification of a system of personal values based on accepted ethics that lead to civic and social responsibility; and the attainment of skills that enhance the development of leisure activities and a healthful lifestyle. These characteristics are attained not only through organized courses and programs, but also through the intellectual and social climate of the College and through a variety of social, cultural, civic and other educational activities that are offered based on the needs of the community.

The following purposes stemming from this philosophy are stated by the College as commitments to fulfilling the overall role of the institution:

- The College is committed to providing accessible educational and workforce development programs through which students may obtain the skills and knowledge necessary to pursue their life's work and to become educated members of society. Students may select an option from among:
  - University parallel degree programs that prepare students to transfer to a college or university as a junior.
  - Career and professional degree programs that integrate general and career-specific education and prepare students for immediate employment.
  - Certificate and non-credit certificate programs and other learning opportunities that enable students to acquire specific training to prepare for employment or advancement in jobs requiring skilled employees.
  - Dual enrollment programs that allow qualified high school students to earn credits for a high school diploma and/or a postsecondary degree.
  - Distance learning programs and classes that promote accessibility through new technologies.

The College is committed to providing the services and environment necessary to assist its students in achieving their educational goals and enhancing their social and physical development. These include:

- Student academic, developmental and support services that assist all students in achieving their goals.
- Administrative services that support students, faculty and staff.
- An environment that is conducive to learning.

**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**

The College is committed to acting as a leader in building connections beyond the campus and in fostering partnerships which are inspired by common goals. In addition to offering college facilities and resources to the community, the college accepts the responsibility for providing:

- Activities that promote community, social and civic well-being.
- Courses and other activities that promote economic well-being and growth through workforce training and retraining.
- Opportunities that expand cultural experiences.
- Financial resources to enhance existing and future college programs.

In all of these efforts the College is committed to providing:

- Maintenance of achievement standards consistent with accredited collegiate institutions.
- A system of technical assessments and certifications that meets the needs of business and industry.
- Accessible programs that are offered at reasonable costs.
- The establishment of partnerships with other schools, universities, businesses and the community at large.
- Continual improvement through on-going evaluation and advocacy of innovation in teaching and learning.

**Overview of the Financial Statements and Financial Analysis**

The purpose of the financial statements is to provide readers with financial information about the activities and financial condition of the College. There are three financial statements presented: the statement of net position; the statement of revenues, expenses and changes in net position; and the statement of cash flows. These statements should be read in conjunction with the notes to the financial statements. The following summary and management discussion of the results is intended to provide the readers with an overview of the financial statements.

**Statement of Net Position**

The statement of net position presents the assets, deferred outflows, liabilities, deferred inflows and net position of the College as of the end of the fiscal year. The statement of net position is a point of time financial statement. The purpose of the statement of net position is to present to the readers of the financial statements a fiscal snapshot of the College. The College's net position (the difference between assets plus deferred outflows and liabilities plus deferred inflows) is one indicator of the College's financial health. Over time, increases or decreases in net position are an indicator of the improvement or erosion of the College's financial health when considered with non-financial facts such as enrollment levels and the condition of the facilities.

From the data presented, readers of the statement of net position can determine the assets available to continue the operations of the College. They are also able to determine how much the College owes vendors, bond holders and lending institutions. Finally, the statement of net position provides a picture of the net position and their availability for expenditure by the College.

**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**

Net position is divided into three major categories. The first category, net invested in capital assets, provides the College's equity in property, plant and equipment owned by the College. The next category is restricted net position, which is divided into two categories, nonexpendable and expendable. The corpus of nonexpendable restricted resources is only available for investment purposes. Expendable restricted net position is available for expenditure by the College but must be spent for purposes as determined by donors and/or external entities that have placed time or purpose restrictions on the use of the assets. The final category is unrestricted net position which is available to the College for any appropriate purpose of the College.

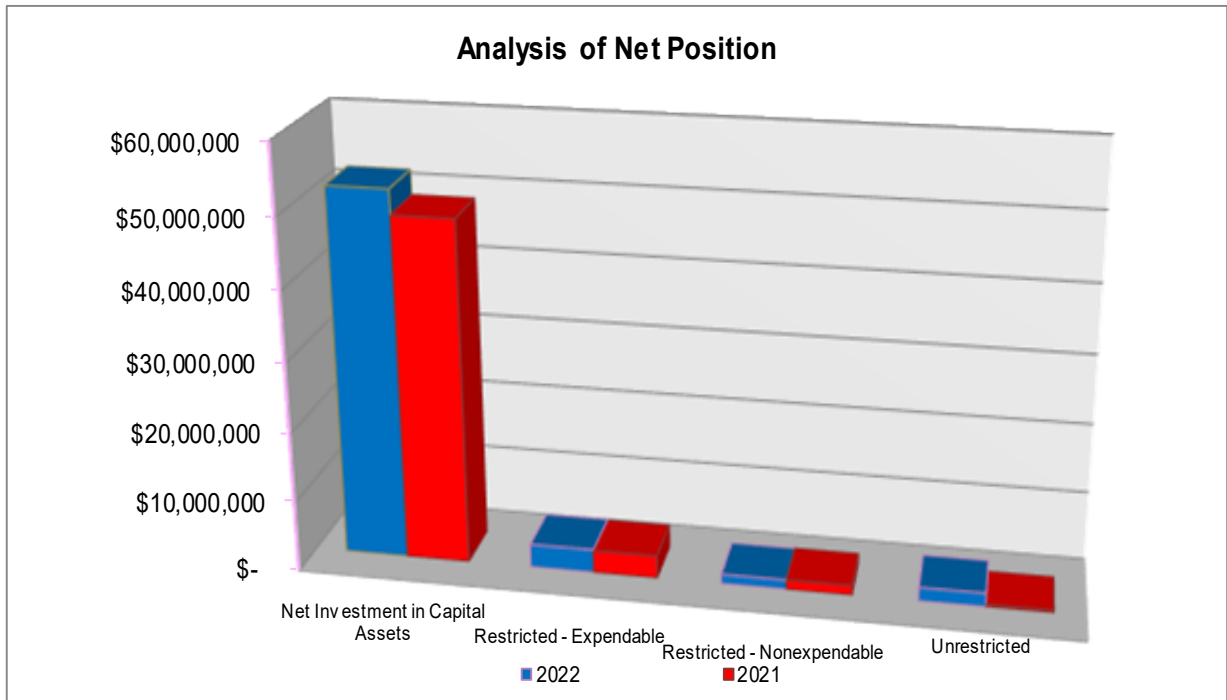
The condensed statement of net position shows a significant change in current assets and other assets. This change was a result of the maturity date on investments that were held on September 30, 2021. The final significant changes were from the actuarial calculations for Governmental Accounting Standard Board (GASB) Statements 68 and 75. These estimates affected the deferred outflows of resources, deferred inflows of resources and noncurrent liabilities.

**Condensed Statements of Net Position**

	<b><u>2022</u></b>	<b><u>2021</u></b>
<b>ASSETS AND DEFERRED OUTFLOWS</b>		
Current assets	\$ 59,719,121	\$ 43,504,942
Capital assets, net	68,376,337	67,006,860
Other assets	15,630,562	29,814,013
Deferred outflows	15,453,351	17,759,647
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>	<b><u>\$ 159,179,371</u></b>	<b><u>\$ 158,085,462</u></b>
<b>LIABILITIES AND DEFERRED INFLOWS</b>		
Current liabilities	\$ 17,785,282	\$ 15,722,753
Noncurrent liabilities	59,854,036	75,750,321
Deferred inflows	22,338,433	12,589,983
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS</b>	<b><u>99,977,751</u></b>	<b><u>104,063,057</u></b>
<b>NET POSITION</b>		
Net investment in capital assets	52,537,496	49,018,171
Restricted – expendable	3,353,847	3,274,915
Restricted – nonexpendable	1,351,187	1,373,506
Unrestricted	1,959,090	355,813
<b>TOTAL NET POSITION</b>	<b><u>\$ 59,201,620</u></b>	<b><u>\$ 54,022,405</u></b>



**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**



The chart shows the changes in net position compared to the prior year. Unrestricted net position increased by \$1,603,277 from 2021 to 2022. Unrestricted net position has steadily increased since the implementation of Governmental Accounting Standards Board Statement 68, *Accounting and Financial Reporting for Pensions* and Governmental Accounting Standards Board Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. These were intended to improve accounting and financial reporting by state and local governments for postemployment benefits.

**Statement of Revenues, Expenses and Changes in Net Position**

Changes in total net position as presented on the statement of net position are based on the activity presented in the statement of revenues, expenses and changes in net position. The purpose of the statement is to present the revenues incurred by the College, both operating and non-operating, and the expenses incurred by the institution, operating and non-operating, and any other revenues, expenses, gains and losses earned or expended by the College.

**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**

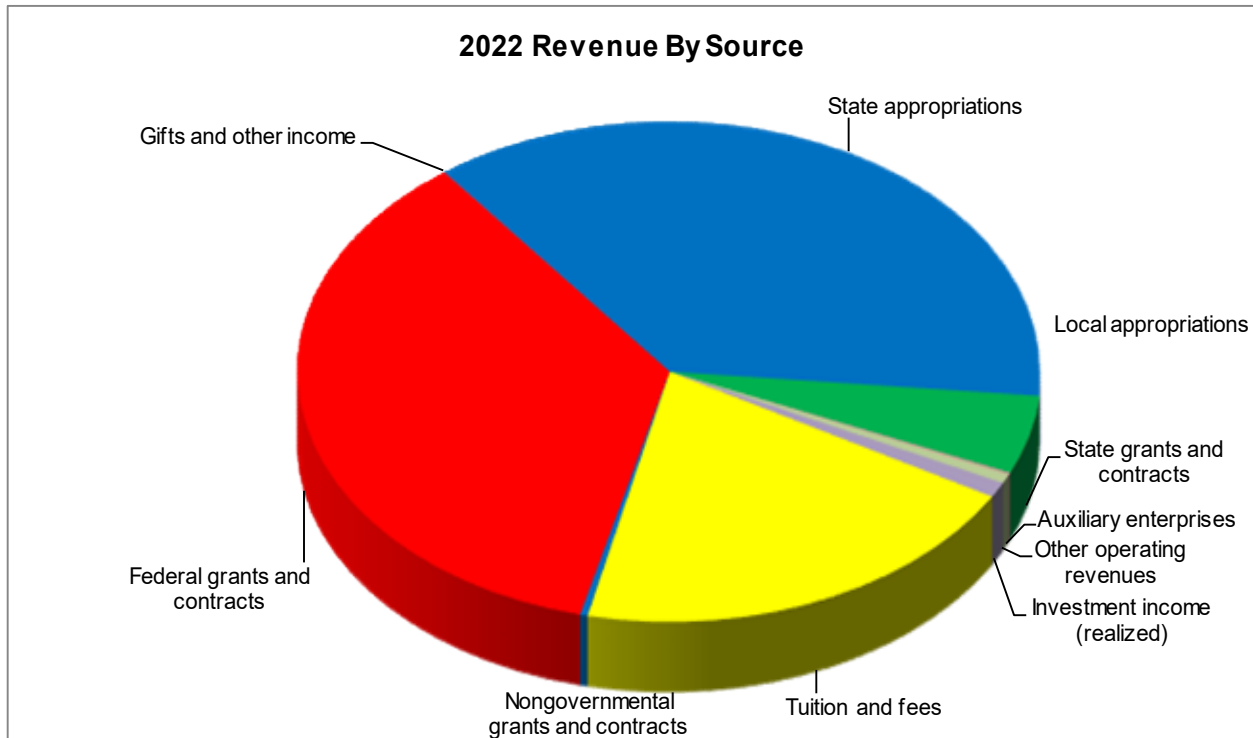
Operating revenues are received for providing goods and services to the various customers and constituencies of the College. Operating expenses are those expenses paid to acquire or produce the goods and services provided in return for the operating revenues, and to carry out the mission of the College. Non-operating revenues are revenues received for which goods and services are not provided. For example, state appropriations are non-operating because they are provided by the Legislature to the College without the Legislature directly receiving commensurate goods and services for those revenues. This will normally result in a public college showing an operating deficit because GASB 35 classifies state appropriations and gifts as non-operating revenues.

The statement of revenues, expenses and changes in net position reflects a positive year with increase in net position at the end of the year of \$5,179,215. Operating expenses and non-operating revenues had significant increases resulting from Higher Education Emergency Relief Fund (HEERF) funds that were used this year as a response to the COVID-19 pandemic. Some highlights of the information presented on the statement of revenues, expenses and changes in net position are the following:

**Condensed Statements of Revenues, Expenses and Changes in Net Position**

	<b><u>2022</u></b>	<b><u>2021</u></b>
<b>OPERATING REVENUES</b>	\$ 21,638,671	\$ 23,239,271
<b>OPERATING EXPENSES</b>	<u>67,091,873</u>	<u>65,476,476</u>
Operating loss	<u>(45,453,202)</u>	<u>(42,237,205)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>	<u>50,632,417</u>	<u>46,397,762</u>
Change in net position	5,179,215	4,160,557
<b>NET POSITION</b>		
Net position at beginning of year	<u>54,022,405</u>	<u>49,861,848</u>
Net position at end of year	<u><u>\$ 59,201,620</u></u>	<u><u>\$ 54,022,405</u></u>

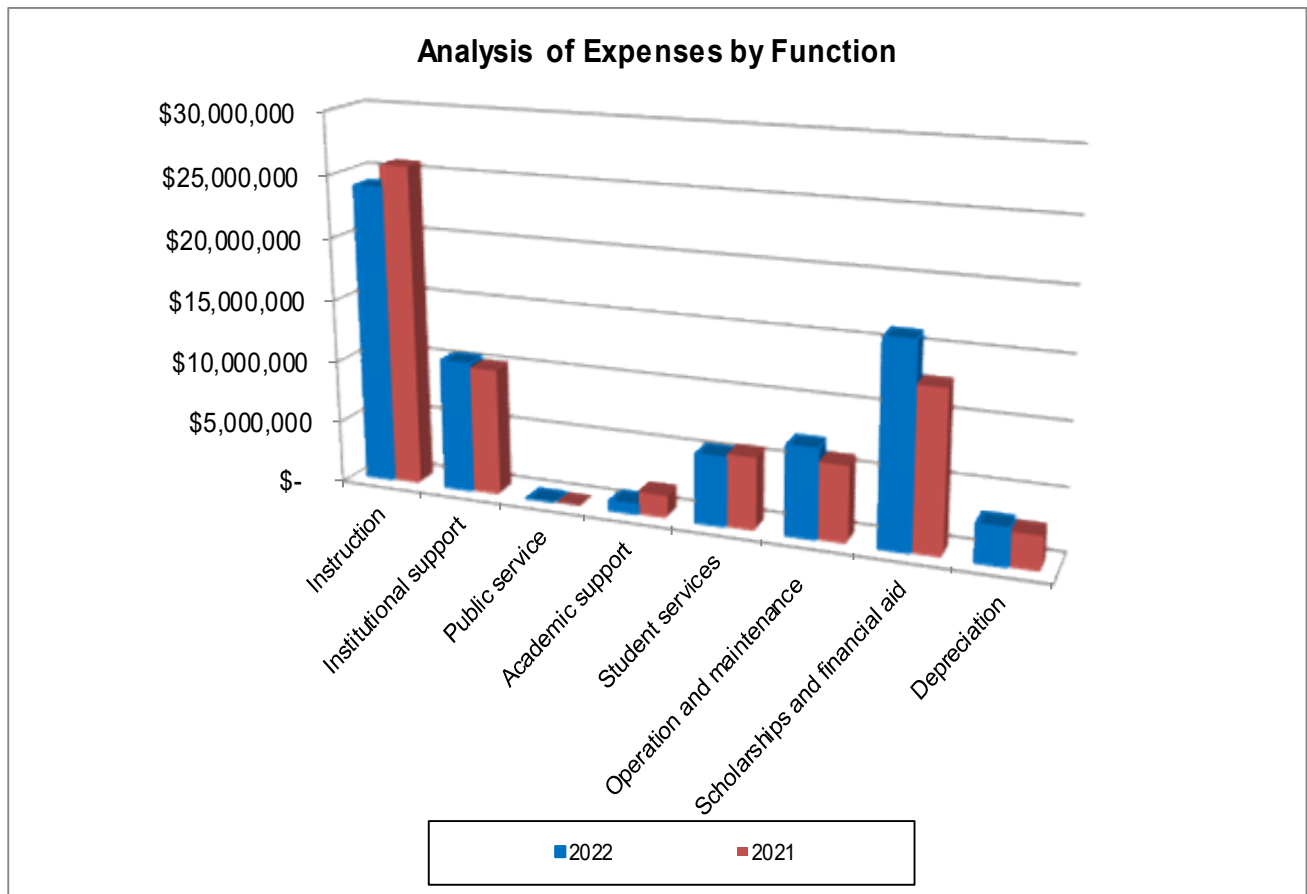
**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**



The above chart illustrates revenues by source and their relationship with one another. There was an unrealized loss on investments of \$2,029,812 that is not reflected on this chart. This unrealized loss is due to the interest rate in the market being higher than the stated rate on the College's investments at year end. The College expects to hold these investments to maturity, therefore it is not expected to incur a loss on these investments. Future periods should reflect a gain to offset this unrealized loss. State appropriations represent the largest type of non-operating revenue and student tuition and fees represents the largest type of operating revenue. Federal grants and contracts experienced an increase this year due to the receipt of the HEERF funds. Other than these three, all other types of revenue represent less than 7% of the total revenue.

**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**

The following graph represents a comparison of fiscal years 2022 and 2021 operating expenses by function. With exception of the HEERF student grants in student aid, the College's operating expenses have remained stable over the last two years as illustrated below.



**JEFFERSON STATE COMMUNITY COLLEGE**  
**Management's Discussion and Analysis**  
**September 30, 2022**  
**(Unaudited)**

**Statement of Cash Flows**

The final statement presented by the College is the statement of cash flows which presents detailed information about the cash activity of the College during the year. The statement is divided into five parts. The first part deals with operating cash flows and shows the net cash used by the operating activities of the College. The second section shows cash flows from non-capital financing activities. This section reflects the cash received and spent for non-operating, non-investing and non-capital financing purposes. The third section reflects cash flows from capital and related financing activities. This section deals with the cash used for the acquisition and construction of capital and related items. The fourth section reflects the cash flows from investing activities and shows the purchases, proceeds and interest received from investing activities. The fifth section reconciles the net cash used for the operating income or loss reflected on the statement of revenues, expenses and changes in net position. The decrease in cash reflects an increase in the College's investment efforts as shown in the table below.

	<b>2022</b>	<b>2021</b>
Cash and cash equivalents provided by (used in):		
Operating activities	\$ (41,902,011)	\$ (38,717,175)
Noncapital financing activities	52,885,193	44,309,481
Capital and related financing activities	(6,995,068)	(4,972,426)
Investing activities	16,065	(9,644,226)
Net increase (decrease) in cash and cash equivalents	4,004,179	(9,024,346)
Cash and cash equivalents at beginning of year	17,406,952	26,431,298
Cash and cash equivalents at end of year	<u>\$ 21,411,131</u>	<u>\$ 17,406,952</u>

**Economic Outlook**

The economy of the College's service area is projected to continue to recover from the effects of COVID-19. This is reflected in the decrease in unemployment over the past few months. The College continually positions itself to fulfill the in-demand occupations of our service area including office and administrative support, healthcare, food service industry, and construction and manufacturing. The College's overall financial position continues to be stable, and we anticipate the next fiscal year will be comparable to this fiscal year. The College has made budget adjustments while preserving its commitment to use available resources to acquire and improve the College's ability to accomplish its missions of instruction and public service.

David Morris, CPA  
Chief Financial Officer

**JEFFERSON STATE COMMUNITY COLLEGE  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2022**

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**ASSETS**

**CURRENT ASSETS**

Cash and cash equivalents	\$ 21,411,131
Deposit with bond trustee	2,544,662
Short-term investments	28,802,041
Accounts receivable, net	<u>6,961,287</u>
Total current assets	<u>59,719,121</u>

**NONCURRENT ASSETS**

Real estate investment	103,200
Long-term investment	14,575,992
Endowment investment	642,761
Other noncurrent assets	308,609
Capital assets:	
Land	9,143,715
Improvements	2,086,925
Buildings	89,868,106
Equipment and furniture	13,435,924
Library holdings	3,229,701
Construction in progress	390,155
Leased right of use assets	271,578
Less: accumulated depreciation	<u>(50,049,767)</u>
Total noncurrent assets	<u>84,006,899</u>

**DEFERRED OUTFLOWS OF RESOURCES**

Pension related items	9,127,644
OPEB related items	<u>6,325,707</u>
Total deferred outflows of resources	<u>15,453,351</u>

**TOTAL ASSETS AND DEFERRED OUTFLOWS**

\$ 159,179,371

See notes to the financial statements.

**JEFFERSON STATE COMMUNITY COLLEGE  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2022**

**LIABILITIES**

**CURRENT LIABILITIES**

Accounts payable and accrued liabilities	\$ 5,383,148
Unearned revenue	9,122,873
Deposit liabilities	649,310
Compensated absences	155,981
Bonds payable	2,382,522
Lease payable	67,378
Bond surety fee payable	24,070
Total current liabilities	<u>17,785,282</u>

**NONCURRENT LIABILITIES**

Compensated absences	1,333,387
Bonds payable	13,219,236
Lease payable	134,134
Net pension liability	32,063,000
OPEB liability	13,104,279
Total noncurrent liabilities	<u>59,854,036</u>
Total liabilities	<u>77,639,318</u>

**DEFERRED INFLOWS OF RESOURCES**

Pension related items	9,991,000
OPEB related items	11,852,397
Gain on bond refunding	35,573
Leases	459,463
Total deferred inflows of resources	<u>22,338,433</u>
Total liabilities and deferred inflows	<u>99,977,751</u>

**NET POSITION**

Net investment in capital assets	52,537,496
<b>Restricted:</b>	
Nonexpendable:	
Scholarships and fellowships	1,351,187
Expendable:	
Scholarships and fellowships	254,096
Loans	55,165
Debt service	2,269,001
Other	775,585
<b>Unrestricted</b>	<u>1,959,090</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 59,201,620</u></u>

See notes to the financial statements.

**JEFFERSON STATE COMMUNITY COLLEGE  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**OPERATING REVENUES**

Student tuition and fees (net of scholarships of \$11,306,535)	\$ 15,121,935
Federal grants and contracts	1,996,079
State and local grants and contracts	3,731,250
Nongovernmental grants and contracts	248,244
Auxiliary enterprises	94,058
Other operating revenue	447,105
Total operating revenues	<u>21,638,671</u>

**OPERATING EXPENSES**

**Educational and General:**

Instruction	23,989,357
Institutional support	10,529,748
Public service	2,221
Academic support	798,814
Student services	5,525,966
Operation and maintenance of plant	7,111,001
Scholarships and financial aid	16,130,661
Depreciation	3,004,105
Total operating expenses	<u>67,091,873</u>
Operating loss	<u>(45,453,202)</u>

**NONOPERATING REVENUES (EXPENSES)**

State appropriations	27,572,444
Local appropriations	65,000
Federal grants	24,772,371
Gifts	39,150
Investment income (net of investment expense)	731,607
Endowment income	13,646
Unrealized loss on investment	(2,029,812)
Interest on capital asset related debt	(394,640)
Bond surety fee expense	(137,349)
Net nonoperating revenues (expenses)	<u>50,632,417</u>

**CHANGE IN NET POSITION**

Change in net position	5,179,215
Net position at beginning of year	<u>54,022,405</u>
Net position at end of year	<u><u>\$ 59,201,620</u></u>

See notes to the financial statements.



**JEFFERSON STATE COMMUNITY COLLEGE  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**CASH FLOWS FROM OPERATING ACTIVITIES**

Tuition and fees	\$ 15,020,790
Grants and contracts	8,077,237
Payments to suppliers	(10,699,562)
Payments for utilities	(2,327,999)
Payments for employees	(27,216,967)
Payments for employee benefits	(9,349,193)
Payments for scholarships	(16,130,661)
Auxiliary enterprises	120,976
Other receipts (payments)	<u>603,368</u>

Net cash used in operating activities	<u>(41,902,011)</u>
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**CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES**

State appropriations	27,278,804
Bond surety fee expenses	(282,210)
Gifts and grants for other than capital purposes	39,150
Federal direct loan receipts	7,626,177
Federal direct loan lending disbursements	(7,626,177)
Federal grant revenue – nonoperating	14,004,533
Pell revenue	11,742,474
Other receipts	<u>102,442</u>

Net cash provided by noncapital financing activities	<u>52,885,193</u>
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**CASH FLOWS FROM CAPITAL AND RELATED  
FINANCING ACTIVITIES**

Purchases of capital assets	(4,102,003)
Principal paid on capital debt	(2,262,066)
Interest paid on capital debt	(590,779)
Deposits with trustees	<u>(40,220)</u>

Net cash used in capital and related financing activities	<u>(6,995,068)</u>
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See notes to the financial statements.

**JEFFERSON STATE COMMUNITY COLLEGE  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**CASH FLOWS FROM INVESTING ACTIVITIES**

Proceeds from sale of investments	\$ 14,046,929
Purchase of investments	(14,517,254)
Investment income	486,390

Net cash provided by investing activities	<u>16,065</u>
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**NET INCREASE IN CASH AND CASH  
EQUIVALENTS**

4,004,179

**CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR**

17,406,952

**CASH AND CASH EQUIVALENTS AT END OF YEAR**

\$ 21,411,131

**RECONCILIATION OF OPERATING LOSS TO NET  
CASH USED IN OPERATING ACTIVITIES**

Operating loss	\$ (45,453,202)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation	3,004,105
Changes in assets and liabilities:	
Accounts receivable, net	31,956
Deferred outflows	2,306,296
Accounts payable and accrued liabilities	329,694
Unearned revenue	1,666,041
Pension liability	(10,328,000)
OPEB liability	(3,242,317)
Deferred inflows	9,783,416

Net cash used in operating activities	<u><u>\$ (41,902,011)</u></u>
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See notes to the financial statements.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Jefferson State Community College (the College) are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the College are described below.

**Reporting Entity**

The College is a component unit of the State of Alabama. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. The GASB in Statement Number 14, *The Financial Reporting Entity*, states that a primary government is financially accountable for a component unit if it appoints a voting majority of an organization's governing body and it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. In this case, the primary government is the State of Alabama which through the Alabama Community College System Board of Trustees governs the Alabama Community College System. The Alabama Community College System through its Chancellor has the authority and responsibility for the operation, management, supervision and regulation of the College. In addition, the College receives a substantial portion of its funding from the State of Alabama (potential to impose a specific financial burden). Based on these criteria, the College is considered for financial reporting purposes to be a component unit of the State of Alabama.

**Component Units**

Jefferson State Community College Foundation, Inc. (Foundation) was incorporated as a non-profit corporation to promote scientific, literary, and educational purposes, the advancement of the College, and for the encouragement and support of its students and faculty. This report contains no financial statements of the Foundation. The Foundation contributed \$19,431 to the College during the year ended September 30, 2022. Unaudited financial statements of the Foundation reported net assets of \$1,780,026 at September 30, 2022.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

It is the policy of the College to first apply restricted resources when an expense is incurred and then apply unrestricted resources when both restricted and unrestricted resources are available.

The statement of revenues, expenses and changes in net position distinguishes between operating and nonoperating revenues. Operating revenues, such as tuition and fees, result from exchange transactions associated with the principal activities of the College. Exchange transactions are those in which each party to the transactions receives or gives up essentially equal values. Nonoperating revenues arise from exchange transactions not associated with the College's principal activities, such as investment income and from all nonexchange transactions, such as state appropriations.

**Subsequent Events**

Management has evaluated subsequent events through January 12, 2023, which is the date the financial statements were issued.

**Cash, Cash Equivalents and Investments**

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Statutes authorize the College to invest in the same type of instruments as allowed by Alabama law for domestic life insurance companies. This includes a wide range of investments, such as direct obligations of the United States of America, obligations issued or guaranteed by certain federal agencies, and bonds of any state, county, city, town, village, municipality, district or other political subdivision of any state or any instrumentality or board thereof or of the United States of America that meet specified criteria.

Investments are reported at fair value based on quoted market prices, except for money market investments and repurchase agreements, which are reported at amortized cost.

**Receivables**

Accounts receivable relate to amounts due from students, federal grants, state grants and third party tuition. The receivables are shown net of allowance for doubtful accounts.

**JEFFERSON STATE COMMUNITY COLLEGE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Capital Assets**

Capital assets, other than intangibles, with a unit cost of over \$5,000 and an estimated useful life in excess of one year, and all library books, are recorded at historical cost or estimated historical cost if purchased or constructed. The capitalization threshold for intangible assets such as capitalized software and internally generated computer software is \$1 million and \$100,000 for easements and land use rights and patents, trademarks and copyrights. In addition, works of art and historical treasures and similar assets are recorded at their historical cost. Donated capital assets are recorded at acquisition value (an entry price). Land, construction in progress and intangible assets with indefinite lives are the only capital assets that are not depreciated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Maintenance and repairs are charged to operations when incurred. Betterments and major improvements which significantly increase values, change capacities or extend useful lives are capitalized. Upon the sale or retirement of fixed assets being depreciated using the straight-line method, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

The method of depreciation and useful lives of the capital assets are as follows:

<b>Assets</b>	<b>Depreciation Method</b>	<b>Useful Lives</b>
Buildings	Straight-line	50 years
Building alterations	Straight-line	25 years
Improvements other than buildings	Straight-line	25 years
Equipment	Straight-line	5 - 10 years
Library materials	Composite	20 years
Capitalized software	Straight-line	10 years
Internally genrated computer software	Straight-line	10 years
Easement and land use rights	Straight-line	20 years
Patents, trademarks and copyrights	Straight-line	20 years

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Deferred Outflows of Resources**

Deferred outflows of resources are reported in the statement of net position. Deferred outflows of resources are defined as a consumption of net assets by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

**Long-Term Obligations**

Long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bonds are carried net of applicable premiums and discounts. Bond premiums and discounts are amortized over the life of the applicable bonds.

**Compensated Absences**

No liability is recorded for sick leave. Substantially all employees of the College earn 12 days of sick leave each year with unlimited accumulation. Payment is not made to employees for unpaid sick leave at termination or retirement.

All non-instructional employees earn annual leave at a rate which varies from 12 to 24 days per year depending on duration of employment, with accumulation limited to 60 days. Instructional employees do not earn annual leave. Payment is made to employees for unused leave at termination or retirement.

**Deferred Inflows of Resources**

Deferred inflows of resources are reported in the statement of net position. Deferred inflows of resources are defined as an acquisition of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position, similar to liabilities.

**Unearned Tuition and Fee Revenue**

Tuition and fee revenues received for Fall Term but related to the portion of the term that occurs in the subsequent fiscal year have been disclosed as unearned revenues.

**Pensions**

Employees of the College are covered by a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement System of Alabama (TRS or the Plan). The TRS financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with the requirements of the GASB. Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Annual Comprehensive Financial Report.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Postemployment Benefits Other Than Pensions (OPEB)**

The Alabama Retired Education Employees' Health Care Trust (the Trust) financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the Plan. Subsequent events were evaluated by management through the date the financial statements were issued.

**Net Position**

Net position is required to be classified for accounting and reporting purposes into the following categories:

- Net Investment in capital assets – Capital assets, including restricted capital assets, reduced by accumulated depreciation and by outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt are also included in this component of net position. Any significant unspent related debt proceeds or inflows of resources at year-end related to capital assets are not included in this calculation.
- Restricted nonexpendable – Net position subject to externally imposed stipulations that they be maintained permanently by the College. Such assets include the College's permanent endowment funds.
- Restricted expendable – Net position whose use by the College is subject to externally imposed stipulations that can be fulfilled by actions of the College pursuant to those stipulations or that expire by the passage of time. These include funds held in federal loan programs.
- Unrestricted – Net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position. Unrestricted resources may be designated for specific purposes by action of management or the Alabama Community College System Board of Trustees.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Federal Financial Assistance Programs**

The College participates in various federal programs. Federal programs are audited in accordance with *Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*.

**Scholarship Allowances and Student Aid**

Student tuition and fees are reported net of scholarship allowances and discounts. The amount for scholarship allowances and discounts is the difference between the stated charge for goods and services provided by the College and the amount that is paid by the student and/or third parties making payments on behalf of the student. The College uses the case-by-case method as prescribed by the National Association of College and University Business Officers (NACUBO) in their Advisory Report 2000-05 to determine the amount of scholarship allowances and discounts.

**Leases**

For the year ended September 30, 2022, the financial statements include the adoption of GASB Statement No. 87, *Leases*. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

**Management Estimates and Assumptions**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**2. DEPOSITS AND INVESTMENTS**

**Deposits**

The College's deposits at year-end were held by financial institutions in the State of Alabama's Security for Alabama Funds Enhancement (SAFE) Program. The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.



**JEFFERSON STATE COMMUNITY COLLEGE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

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## **2. DEPOSITS AND INVESTMENTS – CONTINUED**

### **Deposits – Continued**

The statement of net position classification “cash and cash equivalents” includes all readily available cash such as petty cash, demand deposits, and certificates of deposit with maturities of three months or less.

### **Investments**

The College may invest its funds in a manner consistent with all applicable state and federal regulations. All monies shall be placed in interest-bearing accounts unless legally restricted by an external agency. Investments in debt securities are limited to the two highest quality credit ratings as described by nationally recognized statistical rating organizations (NRSROs). Obligations of the U. S. government or obligations explicitly guaranteed by the U. S. government are excluded from this requirement. Permissible investments include: 1) U. S. Treasury bills, notes, bonds and stripped treasuries; 2) U. S. Agency notes, bonds, debentures, discount notes and certificates; 3) certificates of deposit (CDs), checking and money market accounts of savings and loan associations, mutual savings banks or commercial banks whose accounts are insured by FDIC/FSLIC, and who are designated a Qualified Public Depository (QPD) under the SAFE Program; 4) mortgage backed securities (MBSs); 5) mortgage-related securities including collateralized mortgage obligations (CMOs) and real estate mortgage investment conduits (REMIC) securities; 6) repurchase agreements; and 7) stocks and bonds which have been donated to the College.

The College’s portfolio shall consist primarily of bank CDs and interest-bearing accounts, U. S. Treasury securities, debentures of a U. S. Government Sponsored Entity (GSE) and securities backed by collateral issued by GSEs. In order to diversify the portfolio’s exposure to concentration risk, the portfolio’s maximum allocation to specific product sectors is as follows: 1) U. S. Treasury bills, notes and bonds can be held without limitation as to amount. Stripped Treasuries shall never exceed 50% of the College’s total investment portfolio. Maximum maturity of these securities shall be ten years. 2) U. S. Agency securities shall have limitations of 50% of the College’s total investment portfolio for each agency, with two exceptions: TVA and SLMA shall be limited to 10% of total investments. Maximum maturity of these securities shall be ten years. 3) CDs with savings and loan associations, mutual savings banks, or commercial banks may be held without limit provided the depository is a QPD under the SAFE Program. CD maturity shall not exceed five years. 4) The aggregate total of all MBSs may not exceed 50% of the College’s total investment portfolio. The aggregate average life maturity for all holdings of MBS shall not exceed seven years, while the maximum average life maturity of any one security shall not exceed ten years. 5) The total portfolio of mortgage related securities shall not exceed 50% of the College’s total investment portfolio. The aggregate average life maturity for all holdings shall not exceed seven years while the average life maturity of one security shall not exceed ten years. 6) The College may enter into a repurchase agreement so long as: (a) the repurchase securities are legal investments under state law for colleges; (b) the College receives a daily assessment of the market value of the repurchase securities, including accrued interest, and maintains an adequate margin that reflects a risk assessment of the repurchase securities and the term of the transaction; and (c) the College has entered into signed contracts with all approved counterparties. 7) The College has discretion to determine if it should hold or sell other investments that it may receive as a donation.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**2. DEPOSITS AND INVESTMENTS – CONTINUED**

**Investments – Continued**

The College shall not invest in stripped mortgage backed securities, residual interest in CMOs, mortgage servicing rights or commercial mortgage related securities.

Investment of debt proceeds and deposits with trustees are governed by the provisions of the debt agreement. Funds may be invested in any legally permissible document.

Endowment donations shall be invested in accordance with the procedures and policies developed by the College and approved by the Chancellor in accordance with the *Alabama Uniform Prudent Management of Institutional Funds Act, Code of Alabama 1975, Section 19-3C-1* and following.

The College's investments consisted of the following as of September 30, 2022:

U.S. Treasuries	\$ 43,651,879
Certificates of deposit	222,527
Money market funds	146,388
Real estate	103,200
Total	<u>\$ 44,123,994</u>

**Investment Risk Factors**

Many factors can affect the value of investments. Some, such as custodial credit risk, concentration of credit risk and foreign currency risk, may affect both equity and fixed income securities. Equity securities respond to such factors as economic conditions, individual company earnings performance and market liquidity, while fixed income securities are particularly sensitive to credit risks and changes in interest rates.

**Credit Risk**

Fixed income securities are subject to credit risk, which is the chance that a bond issuer will fail to pay interest or principal in a timely manner, or that negative perceptions of the issuer's ability to make these payments will cause security prices to decline. These circumstances may arise due to a variety of factors such as financial weakness, bankruptcy, litigation and/or adverse political developments. Certain fixed income securities, primarily obligations of the U.S. government or those explicitly guaranteed by the U.S. government, are not considered to have significant credit risk.

The College's investments in the U. S. Treasury Notes held a Moody's rating of "AAA" and a Standard & Poor's rating of "AA+."

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

## **2. DEPOSITS AND INVESTMENTS – CONTINUED**

### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

At September 30, 2022, the maturity dates of the College's debt instruments were as follows:

<b>Type of Investment</b>	<b>Investment Maturities at Fair Value (in Years)</b>				<b>Totals</b>
	<b>Less Than 1</b>	<b>1 - 5</b>	<b>6 - 10</b>	<b>More Than 10</b>	
U.S. Treasuries	\$ 28,433,126	\$ 14,197,558	\$ 1,021,195	\$ -	\$ 43,651,879

The College's Endowment Fund does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increased interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, the College's investment policy limits its investment maturities as follows:

<b>Investment</b>	<b>Maximum Maturity</b>
U.S. Treasury Bills, Notes, Bonds and Stripped Treasuries	10 years
U.S. Agencies	10 years
Certificates of deposit	5 years
Mortgage-backed securities and mortgage-related securities	7 years (aggregate average life) 10 years (average life maturity of any one security)

### **Custodial Credit Risk**

For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to cover the value of its investments or collateral securities that are in the possession of an outside party. The College has no formal policy limiting the amount of securities that can be held by counterparties.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**2. DEPOSITS AND INVESTMENTS – CONTINUED**

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The College did not have a formal investment policy which limited investment in any one issuer to less than 5%. However, the College's investments were in investment pools.

<u>Investment</u>	<u>Percentage of Investment</u>
Stripped treasuries	50%
U.S. Agencies (except for TVA and SLMA)	50%
TVA and SLMA	10%
Certificates of deposit	No limit
Mortgage-backed securities and mortgage-related securities	50%

**Deposits with Trustees**

At September 30, 2022, the College had \$2,544,662 in accounts administered by its bond trustees.

The funds for the 2016 Bond Series of \$970,976 and the funds for the 2014 Bond Series of \$1,573,686 were invested in Federated U. S. Treasury Cash Reserve (the Fund), an external investment pool. The Fund consists of U. S. Treasury Obligations maturing within 397 days from the date of purchase. The Funds are consistently rated "Aaa-mf" by Moody's and "AAAm" by Standard and Poor's.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**2. DEPOSITS AND INVESTMENTS – CONTINUED**

**Fair Value Measurements**

GASB Statement No. 72, *Fair Value Measurement and Application*, sets forth the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy under GASB 72 are described as follows:

Level 1 – Investments whose values are based on quoted prices (unadjusted) for identical assets in active markets that a government can access at the measurement date.

Level 2 – Investments with inputs – other than quoted prices included within Level 1 – that are observable for an asset either directly or indirectly.

Level 3 – Investments classified as Level 3 have unobservable inputs for an asset and may require a degree of professional judgement.

		Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs
<u>Investments by Fair Value Level</u>	<u>At 9/30/2022</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Debt Securities				
U.S. Government Guaranteed	\$ 43,651,879	\$ 43,651,879	\$ -	\$ -
Total debt securities	43,651,879	43,651,879	-	-
Equities				
Real estate	103,200	-	103,200	-
Total equity securities	103,200	\$ -	\$ 103,200	\$ -
Certificates of deposit	222,527			
Money market account	146,388			
Other cash equivalents	2,544,662			
Total	\$ 46,668,656			

Real estate classified in Level 2 is valued based on Jefferson County property tax assessment.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**3. RECEIVABLES**

Receivables are reported net of uncollectible amounts and are summarized as follows:

Federal	\$ 4,119,538
Student	176,641
State	2,068,547
Third-party	651,313
Other	39,825
	<u>7,055,864</u>
Allowance for doubtful accounts	<u>(94,577)</u>
Total	<u><u>\$ 6,961,287</u></u>

**4. CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2022, was as follows:

	Balance 10/1/21	Additions	Reductions/ Transfers	Balance 9/30/22
Capital assets, not being depreciated:				
Land	\$ 9,143,715	\$ -	\$ -	\$ 9,143,715
Construction in progress	428,152	2,009,064	(2,047,061)	390,155
Total capital assets, not being depreciated	<u>9,571,867</u>	<u>2,009,064</u>	<u>(2,047,061)</u>	<u>9,533,870</u>
Capital assets, being depreciated:				
Improvements other than buildings	488,647	-	1,598,278	2,086,925
Buildings and building alterations	89,419,323	-	448,783	89,868,106
Equipment and furniture	11,343,066	2,092,858	-	13,435,924
Library holdings	3,233,030	81	(3,410)	3,229,701
Leased right to use assets	-	271,578	-	271,578
Total capital assets, being depreciated	<u>104,484,066</u>	<u>2,364,517</u>	<u>2,043,651</u>	<u>108,892,234</u>
Less accumulated depreciation for:				
Improvements other than buildings	367,860	71,348	-	439,208
Buildings and building alterations	35,930,871	1,748,569	-	37,679,440
Equipment and furniture	7,652,110	1,090,287	-	8,742,397
Library holdings	3,098,231	23,549	(3,410)	3,118,370
Leased right to use assets	-	70,352	-	70,352
Total accumulated depreciation	<u>47,049,072</u>	<u>3,004,105</u>	<u>(3,410)</u>	<u>50,049,767</u>
Total capital assets, being depreciated, net	<u>57,434,994</u>	<u>(639,588)</u>	<u>2,047,061</u>	<u>58,842,467</u>
Total capital assets, net	<u><u>\$ 67,006,861</u></u>	<u><u>\$ 1,369,476</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 68,376,337</u></u>

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES**

Accounts payable and accrued liabilities represent amounts due at September 30, 2022, for goods and services received prior to the end of the fiscal year.

Salaries and wages	\$ 980,577
Benefits	166,943
Payroll withholding	1,507,029
Interest payable	275,661
Supplies	2,452,938
Total	<u>\$ 5,383,148</u>

**6. LONG-TERM LIABILITIES**

Long-term liabilities activity for the year ended September 30, 2022, was as follows:

	Balance 10/1/21	Additions	Reductions	Balance 9/30/22	Current Portion
Bonds payable:					
2014 Series Direct Placement	\$ 6,140,000	\$ -	\$ 1,477,000	\$ 4,663,000	\$ 1,514,000
2016 Series	10,980,000	-	715,000	10,265,000	755,000
Bond premium	798,150	-	124,392	673,758	113,522
Total bonds	<u>17,918,150</u>	<u>-</u>	<u>2,316,392</u>	<u>15,601,758</u>	<u>2,382,522</u>
Other liabilities					
Lease liability	-	271,578	70,066	201,512	67,378
Compensated absences	1,567,742	848,102	926,476	1,489,368	155,981
Total long-term liabilities	<u>\$ 19,485,892</u>	<u>\$ 1,119,680</u>	<u>\$ 3,312,934</u>	<u>\$ 17,292,638</u>	<u>\$ 2,605,881</u>

The Revenue Bonds issued in October 2014 provided for the refunding of Series 2005 and Series 1998 Bonds.

The Revenue Bonds issued in October 2016 provided for the refunding of Series 2007 Bonds.

A trustee holds sinking fund deposits, including earnings on investments of these deposits. Revenue from student tuition and fees sufficient to pay the annual debt service are pledged to secure the bonds.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**6. LONG-TERM LIABILITIES – CONTINUED**

Principal and interest maturity requirements on bond debt are as follows:

	<b>2014 Direct Placement</b>		<b>2016 Revenue Bonds</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 1,514,000	\$ 99,994	\$ 755,000	\$ 413,075	\$ 2,782,069
2024	1,554,000	60,723	795,000	374,325	2,784,048
2025	1,595,000	20,416	825,000	339,225	2,779,641
2026	-	-	855,000	311,175	1,166,175
2027	-	-	885,000	282,475	1,167,475
2028-2032	-	-	5,015,000	764,400	5,779,400
2033	-	-	1,135,000	28,375	1,163,375
Total	<u>\$ 4,663,000</u>	<u>\$ 181,133</u>	<u>\$ 10,265,000</u>	<u>\$ 2,513,050</u>	<u>\$ 17,622,183</u>

**Gain on Bond Refunding**

The College has a gain on refunding in connection with the issuance of its Series 2014 Revenue Bonds. This gain is shown as a deferred inflow and is being amortized using the effective interest method over the life of the bonds.

	<b>Gain on Refunding</b>
Total gain on refunding	\$ 523,475
Amount amortized prior years	<u>(452,936)</u>
	70,539
Current amount amortized	<u>(34,966)</u>
	<u>\$ 35,573</u>

**Bond Premiums**

The college has bond premiums in connection with the issuance of its 2016 Series Tuition Revenue Bonds. The bond premiums are being amortized using the effective interest method over the life of the bonds.

	<b>Premium</b>
Total premium	\$ 1,512,317
Amount amortized prior years	<u>(714,167)</u>
	798,150
Current amount amortized	<u>(124,392)</u>
	<u>\$ 673,758</u>



**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
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**6. LONG-TERM LIABILITIES – CONTINUED**

**Pledged Revenues**

The College has pledged tuition, facility renewal fee and special building fee revenues for the payment of debt service on the Series 2014 and the Series 2016 Revenue Bonds. The approximate amount of the pledge is \$17,664,708. The 2016 Bond debt was issued for paying off the 2007 Bond. The 2014 Bond debt was issued for paying off the 2005 and 1998 Bonds. The pledged revenue will not be available for other purposes until October 1, 2032. The principal and interest payments made during FY2022 were \$2,780,103. Therefore, of the \$23,379,505 in tuition, facility fee, and building fee revenue recognized by the College during fiscal year 2022, 11.9% of total tuition and fees revenue pledged was needed for debt service on the Series 2014 and 2016 Bonds.

The College's outstanding series 2014 bonds from direct placement related to governmental activities of \$4,663,000 contain a provision that in an event of default, the bondholder shall have the right by mandamus or other lawful remedy in any court of competent jurisdiction to enforce his or their rights against the issuer to fix and collect the pledged revenues, in amounts sufficient to meet the provisions of the bond resolution and carry out any other covenants contained in the resolution and to perform its duties under the resolution and Section 16-3-28, *Code of Alabama 1975*, as amended.

**Lease Liability**

The College leases office equipment from external parties for various terms under long-term non-cancelable lease agreements. The leases expire at various dates through 2026. In accordance with GASB Statement No. 87, the College records right-to-use assets and lease liabilities based on the present value of expected payments over the lease term of the respective leases. The expected payments are discounted using the interest rate charged on the lease, if available, or are otherwise discounted using the College's incremental borrowing rate. The interest rates range from 1.04% percent to 1.21%.

Future minimum payments under the lease agreements and the present value of the minimum payments as of September 30, 2022, are as follows:

	<b>Lease Liability</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 67,378	\$ 1,947	\$ 69,325
2024	58,856	1,244	60,100
2025	49,695	591	50,286
2026	25,583	129	25,712
Total	<u>\$ 201,512</u>	<u>\$ 3,911</u>	<u>\$ 205,423</u>

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## **7. DEFINED BENEFIT PENSION PLAN**

### **Plan Description**

The TRS, a cost-sharing multiple-employer public employee retirement plan, was established as of September 15, 1939, under the provisions of Act 419 of the Legislature of 1939 for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control. The TRS Board of Control consists of 15 trustees. The plan is administered by the Retirement Systems of Alabama (RSA). Title 16-Chapter 25 of the Code of Alabama grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at [www.rsa-al.gov](http://www.rsa-al.gov).

### **Benefits Provided**

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members are eligible for retirement after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service up to 80% of their average final compensation. Members are eligible for disability retirement if they have 10 years of credible service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary based on the member's age, service credit, employment status and eligibility for retirement.

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**7. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Contributions**

Covered Tier 1 members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, certified law enforcement, correctional officers and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Effective October 1, 2021, the covered Tier 2 members contribution rate increased from 6.0% to 6.2% of earnable compensation to the TRS as required by statute. Effective October 1, 2021, the covered Tier 2 certified law enforcement, correctional officers and firefighters contribution rate increased from 7.0% to 7.2% of earnable compensation to the TRS as required by statute.

Participating employers' contractually required contribution rate for the fiscal year ended September 30, 2021, was 12.36% of annual pay for Tier 1 members and 11.22% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the System were \$3,060,644 for the year ended September 30, 2022.

**Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At September 30, 2022, the College reported a liability of \$32,063,000 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2021, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of September 30, 2020. The College's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2021, the College's proportion was 0.340357%, which was a decrease of 0.002341% from its proportion measured as of September 30, 2020.

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**7. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued**

For the year ended September 30, 2022, the College recognized pension expense of \$2,700,000. At September 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 1,484,000	\$ 1,868,000
Net difference between projected and actual earnings on pension plan investments	-	7,568,000
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,217,000	555,000
Change of assumptions	3,366,000	-
Employer contributions subsequent to measurement date	3,060,644	-
	<u>\$ 9,127,644</u>	<u>\$ 9,991,000</u>

The \$3,060,644 reported as deferred outflows of resources related to pensions resulting from the College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension will be recognized in pension expense as follows:

Year ending September 30,	
2023	\$ (388,000)
2024	(286,000)
2025	(999,000)
2026	(2,251,000)
2027	-
Thereafter	-
	<u>\$ (3,924,000)</u>

**JEFFERSON STATE COMMUNITY COLLEGE  
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**7. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of September 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Projected salary increases	3.25-5.00%
Investment rate of return*	7.45%

\*Net of pension plan investment expense

The actuarial assumptions used in the September 30, 2020, valuation were based on the results of an actuarial experience study for the period October 1, 2015 through September 30, 2020.

Mortality rates were based on the Pub-2010 Teacher tables with the following adjustments, projected generationally using scale MP-2020 adjusted by 66-2/3% beginning with year 2019:

Group	Membership Table	Set Forward (+) Set Back (-)	Adjustment to Rates
Service Retirees	Teacher Retiree – Below Median	Male: +2, Female: +2	Male: 108% ages < 63, 96% ages > 67; Phasing down 63-67 Female: 112% ages < 69, 98% ages > 74; Phasing down 69-74
Beneficiaries	Contingent Survivor – Below Median	Male: +2, Female: +2	None
Disabled Retirees	Teacher Disability	Male: +8, Female: +3	None

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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**7. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Actuarial Assumptions – Continued**

The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	<b>Target Allocation</b>	<b>Long-term Expected Rate of Return*</b>
Fixed Income	15.00%	2.80%
U.S. Large Stocks	32.00%	8.00%
U.S. Mid Stocks	9.00%	10.00%
U.S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	9.00%
Real Estate	10.00%	6.50%
Cash Equivalents	5.00%	2.50%
	<u>100.00%</u>	

\* Includes assumed rate of inflation of 2.0%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.45%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**JEFFERSON STATE COMMUNITY COLLEGE  
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**7. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Sensitivity of the College's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate**

The following table presents the College's proportionate share of the collective net pension liability calculated using the discount rate of 7.45%, as well as what the College's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.45%) or 1-percentage point higher (8.45%) than the current rate:

	<b>1% Decrease (6.45%)</b>	<b>Current Rate (7.45%)</b>	<b>1% Increase (8.45%)</b>
College's proportionate share of collective net pension liability	\$ 47,193,000	\$ 32,063,000	\$ 19,319,000

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Annual Comprehensive Report for the fiscal year ended September 30, 2021. The supporting actuarial information is included in the GASB Statement Number 68 Report for the TRS prepared as of September 30, 2021. The auditor's report dated January 31, 2022, on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of September 30, 2021, along with supporting schedules is also available. The additional financial and actuarial information is available at [www.rsa-al.gov](http://www.rsa-al.gov).

**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**Plan Description**

The Trust is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (PEEHIB) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in the Public Education Employees' Health Insurance Plan (PEEHIP). Active and retiree health insurance benefits are paid through PEEHIP. In accordance with GASB, the Trust is considered a component unit of the State of Alabama (the State) and is included in the State's Annual Comprehensive Financial Report.

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Plan Description – Continued**

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, Section 16-25A-4, (Act Number 83-455, Acts of Alabama) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIB. The PEEHIB is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The TRS has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

**Benefits Provided**

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eyeglasses and contact lens prescriptions.



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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Benefits Provided – Continued**

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retired members and covered dependents are eligible to enroll in the PEEHIP Supplemental Medical Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan or the State or Local Governmental Plans administered by the State Employees' Insurance Board (SEIB).

Effective January 1, 2017, Medicare eligible members and Medicare eligible dependents covered on a retiree contract were enrolled in the United Healthcare (UHC) Group Medicare Advantage plan for PEEHIP retirees. Effective January 1, 2020, Humana replaced the UHC contract. The plan is fully insured by Humana and members are able to have all of their Medicare Part A, Part B, and Part D (prescription drug coverage) in one convenient plan. With the MAPDP plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

**Contributions**

The *Code of Alabama 1975*, Section 16-25A-8, and the *Code of Alabama 1975*, Section 16-25A-8.1, provide the PEEHIB with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIB is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% for each year of service over 25 subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Contributions – Continued**

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIB. This reduction in the employer contribution ceases upon notification to the PEEHIB of the attainment of Medicare coverage.

**OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At September 30, 2022, the College reported a liability of \$13,104,279 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of September 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021. The College's proportion of the collective net OPEB liability was based on a projection of the College's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2021, the College's proportion was 0.253624% which was an increase of 0.001745% from its proportion measured as of September 30, 2020.

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Continued**

For the year ended September 30, 2022, the College recognized OPEB expense of (\$881,775) with no special funding situations. At September 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
Difference between expected and actual experience	\$ 310,048	\$ 4,559,003
Changes of assumptions	4,666,962	5,079,331
Net difference between projected and actual earnings on OPEB plan investments	-	408,768
Changes in proportion and differences between Employer contributions and proportionate share of contributions	847,628	1,805,295
Employer contributions subsequent to the measurement date	501,069	-
	<b><u>\$ 6,325,707</u></b>	<b><u>\$ 11,852,397</u></b>

The \$501,069 reported as deferred outflows of resources related to OPEB resulting from the College's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending September 30,	
2023	\$ (1,982,810)
2024	(1,557,741)
2025	(1,714,347)
2026	(263,392)
2027	(142,924)
Thereafter	(366,545)
	<b><u>\$ (6,027,759)</u></b>

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of September 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Projected Salary Increases <sup>1</sup>	3.25% - 5.00%
Long-Term Investment Rate of Return <sup>2</sup>	7.00%
Municipal Bond Index Rate at the Measurement Date	2.29%
Municipal Bond Index Rate at the Prior Measurement Date	2.25%
Projected Year for Fiduciary Net Position (FNP) to be Depleted	2051
Single Equivalent Interest Rate at the Measurement Date	3.97%
Single Equivalent Interest Rate at the Prior Measurement Date	3.05%
Healthcare Cost Trend Rate	
Pre-Medicare Eligible	6.50%
Medicare Eligible	**
Ultimate Trend Rate	
Pre-Medicare Eligible	4.50% in 2028
Medicare Eligible	4.50% in 2025

<sup>1</sup>Includes 2.75% wage inflation.

<sup>2</sup>Compounded annually, net of investment expense, and includes inflation.

\*\* Initial Medicare claims are set based on scheduled increases through plan year 2022.

Mortality rates were based on the Pub-2010 Teacher tables with the following adjustments, projected generationally using scale MP-2020 adjusted by 66-2/3% beginning with year 2019:

Group	Membership Table	Set Forward (+) Set Back (-)	Adjustment to Rates
Active Members	Teacher Employee – Below Median	None	65%
Service Retirees	Teacher Retiree – Below Median	Male: +2, Female: +2	Male: 108% ages < 63, 96% ages > 67; Phasing down 63-67 Female: 112% ages < 69, 98% ages > 74; Phasing down 69-74
Beneficiaries	Contingent Survivor – Below Median	Male: +2, Female: +2	None
Disabled Retirees	Teacher Disability	Male: +8, Female: +3	None

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Actuarial Assumptions – Continued**

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2020, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2021.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the actuarial valuation as of September 30, 2020.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return*</b>
Fixed Income	30.00%	4.40%
U.S. Large Stocks	38.00%	8.00%
U.S. Mid Stocks	8.00%	10.00%
U.S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
	<u>100.00%</u>	

\* Geometric mean, includes 2.5% inflation

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Discount Rate**

The discount rate, also known as the Single Equivalent Interest Rate (SEIR), as described by GASB Statement Number 74, used to measure the total OPEB liability at September 30, 2021, was 3.97%. The discount rate used to measure the total OPEB liability at the prior measurement date was 3.05%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately, 12.990% of the employer contributions were used to assist in funding retiree benefit payments in 2021, and it is assumed that the amount will increase at the same rate as expected benefit payments for the closed group reaching 20.00%. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Therefore, the projected future benefit payments for all current plan members were projected through 2119. The long-term rate of return is used until the assets are expected to be depleted in 2051, after which the municipal bond rate is used.

**Sensitivity of the College's Proportionate Share of the Collective Net OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following table presents the College's proportionate share of the collective net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	<b>(5.50% Decreasing to 3.50% for Pre- Medicare, Known Decreasing to 3.50% for Medicare Eligible)</b>	<b>Current Healthcare (6.50% Decreasing to 4.50% for Pre- Medicare, Known Decreasing to 4.50% for Medicare Eligible)</b>	<b>(7.50% Decreasing to 5.50% for Pre- Medicare, Known Decreasing to 5.50% for Medicare Eligible)</b>
College's proportionate share of collective net OPEB liability	\$ 10,282,569	\$ 13,104,279	\$ 16,739,778

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**8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) – CONTINUED**

**Sensitivity of the College's Proportionate Share of the Collective Net OPEB Liability to Changes in the Discount Rate**

The following table presents the College's proportionate share of the collective net OPEB liability of the Trust calculated using the discount rate of 3.97%, as well as what the collective net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	<b>1% Decrease (2.97%)</b>	<b>Current Discount Rate (3.97%)</b>	<b>1% Increase (4.97%)</b>
College's proportionate share of collective net OPEB liability	\$ 16,118,842	\$ 13,104,279	\$ 10,686,266

**OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan's fiduciary net position is located in the Trust's financial statements for the fiscal year ended September 30, 2021. The supporting actuarial information is included in the GASB Statement Number 75 Report for PEEHIP prepared as of September 30, 2021. Additional financial and actuarial information is available at [www.rsa-al.gov](http://www.rsa-al.gov).

**9. LESSOR ARRANGEMENTS**

On July 12, 2021, the College entered into a 360 month lease as lessor for the use of radio tower. An initial lease receivable was recorded in the amount of \$475,398. As of September 30, 2022, the value of the lease receivable is \$308,609 and is included in other noncurrent assets. The lessee is required to make a one-time payment of \$174,100 and yearly fixed payments of \$1 for the first 5 years. The payments go to \$1,200 monthly in year 6 with a 2% annual increase starting in year 7. The lease has an interest rate of 2.4100%. The value of the deferred inflow of resources as of September 30, 2022, was \$459,463, and the College recognized lease revenue of \$15,935 during the fiscal year. The lessee has 4 extension options, each for 60 months.

**10. SIGNIFICANT COMMITMENTS**

As of September 30, 2022, the College had been awarded approximately \$9,688,927 in contracts and grants on which performance had not been accomplished and funds had not been received. These awards, which represent commitments of sponsors to provide funds for specific purposes, have not been reflected in the financial statements.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**11. RISK MANAGEMENT AND CONTINGENCIES**

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College has insurance for its buildings and contents through the State Insurance Fund (SIF), part of the State of Alabama, Department of Finance; Division of Risk Management which operates as a common risk management and insurance program for state owned properties. The College pays an annual premium based on the amount of coverage requested. The SIF provides coverage up to \$2 million per occurrence and is self-insured up to a maximum of \$6 million in aggregate claims. The SIF purchases commercial insurance for claims which in the aggregate exceed \$6 million. The College purchases commercial insurance for its automobile coverage, general liability and professional legal liability coverage. In addition, the College has fidelity bonds on the College's President, Vice-President, Director of Accounting and Finance and Financial Aid Director as well as other College personnel who handle funds.

Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF) administered by the PEEHIB. The Fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The College contributes a specified amount monthly to the PEEHIF for each employee and this amount is applied against the employee's premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the College's coverage in any of the past three fiscal years.

Claims which occur as a result of employee job-related injuries may be brought before the State of Alabama Board of Adjustment. The Board of Adjustment serves as an arbitrator and its decision is binding. If the Board of Adjustment determines that a claim is valid, it decides the proper amount of compensation (subject to statutory limitations) and the funds are paid by the College.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. This amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the College expects such amounts, if any, to be immaterial.



**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

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**12. EFFECT OF NEW PRONOUNCEMENTS**

Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements of the College.

GASB 96, *Subscription-Based Information Technology Arrangements*. This Statement provides accounting and financial reporting guidance for subscription-based information technology arrangements. Requirements for this Statement are effective for financial statements whose fiscal year begins after June 15, 2022.

GASB 100, *Accounting Changes and Error Corrections*. This Statement prescribes accounting and financial reporting for each category of accounting change and error corrections. Requirements for this Statement are effective for financial statements whose fiscal year begins after June 15, 2023.

GASB 101, *Compensated Absences*. This Statement aligns recognition and measurement guidance for all types of compensated absences under a unified model which will result in governments recognizing a liability that more appropriately reflects when they incur an obligation for compensated absences. Requirements for this Statement are effective for financial statements whose fiscal year begins after December 15, 2023.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF THE COLLEGE'S PROPORTIONATE SHARE OF THE COLLECTIVE  
NET PENSION LIABILITY (UNAUDITED)  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
College's proportion of the net pension liability	0.32565%	0.32579%	0.329150%	0.33343%	0.33029%	0.32369%	0.34270%	0.34036%
College's proportionate share of the collective net pension liability	\$ 29,584,000	\$ 34,096,000	\$ 35,634,000	\$ 32,771,000	\$ 32,839,000	\$ 35,790,000	\$ 42,391,000	\$32,063,000
College's covered payroll during the measurement period	\$ 20,590,000	\$ 20,585,000	\$ 20,859,000	\$ 21,914,000	\$ 22,027,000	\$ 22,852,000	\$ 24,203,000	\$23,030,000
College's proportionate share of the net pension liability as a percentage of its covered payroll	143.68%	165.64%	170.83%	149.54%	149.09%	156.62%	175.15%	139.22%
Plan fiduciary net position as a percentage of the total collective pension liability	71.01%	67.51%	67.93%	71.50%	72.29%	69.85%	67.72%	76.44%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Note to Schedule**

Per GASB 82, which amends GASB 68, covered payroll is defined as the payroll on which contributions to a pension plan are based, also known as pensionable payroll. The covered payroll for this Required Supplementary Information Schedule (GASB 68 paragraph 81b) is for the most recent fiscal year end, which for the 9/30/2022 year is 10/1/2020 - 9/30/2021.

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF THE COLLEGE'S CONTRIBUTIONS – PENSION (UNAUDITED)  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**Schedule of the College's Contributions – Teachers' Retirement Plan of Alabama**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Contractually required contribution	\$ 2,330,000	\$ 2,475,000	\$ 2,608,000	\$ 2,664,000	\$ 2,814,000	\$ 2,957,000	\$ 2,783,000	\$ 3,060,644
Contributions in relation to the contractually required contribution	\$ 2,330,000	\$ 2,475,000	\$ 2,608,000	\$ 2,664,000	\$ 2,814,000	\$ 2,957,000	\$ 2,783,000	\$ 3,060,644
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 20,585,000	\$ 20,859,000	\$ 21,914,000	\$ 22,027,000	\$ 22,852,000	\$ 24,203,000	\$ 23,030,000	\$25,215,000
Contributions as a percentage of covered payroll	11.32%	11.87%	11.90%	12.09%	12.31%	12.22%	12.08%	12.14%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Notes to Schedule**

Per GASB 82, which amends GASB 68, covered payroll is defined as the payroll on which contributions to a pension plan are based, also known as pensionable payroll. The covered payroll for this Required Supplementary Information Schedule (GASB 68 paragraph 81b) is for the most recent fiscal year end, which for the 9/30/2022 year is 10/1/2021 - 9/30/2022.

The amount of contractually required contributions is equal to the amount that would be recognized as additions from the employer's contributions in the pension plan's schedule of changes in fiduciary net position during the period that coincides with the employer's fiscal year. For participants in TRS, this includes amounts paid for accrued liability, normal cost, term life insurance, pre-retirement death benefit and administrative expenses.

**JEFFERSON STATE COMMUNITY COLLEGE**  
**SCHEDULE OF THE COLLEGE'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OTHER**  
**POSTEMPLOYMENT BENEFITS (OPEB) LIABILITY (UNAUDITED)**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
College's proportion of collective net OPEB liability	0.26090%	0.27080%	0.28099%	0.25188%	0.25362%
College's proportionate share of the collective net OPEB liability	\$ 19,377,865	\$ 22,256,475	\$ 10,601,251	\$ 16,346,596	\$ 13,104,279
College's covered payroll during the measurement period	\$ 20,770,954	\$ 20,971,468	\$ 21,790,575	\$ 22,825,266	\$ 23,946,187
College's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	93.29%	106.13%	48.65%	71.62%	54.72%
Plan fiduciary net position as a percentage of the total collective net OPEB liability	15.37%	14.81%	28.14%	19.80%	27.11%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**Note to Schedule**

Per GASB 75, covered payroll is defined as the payroll of employees that are provided with OPEB through the OPEB plan. The covered payroll for this Required Supplementary Information Schedule (GASB 75 paragraph 97) is for the most recent fiscal year end, which for the 9/30/2022 year is 10/1/2020 - 9/30/2021.

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF THE COLLEGE'S CONTRIBUTIONS – OPEB (UNAUDITED)  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**Schedule of the College's Contributions – Alabama Retired Education Employees' Health Care Trust**

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Contractually required contribution	\$ 669,259	\$ 799,561	\$ 494,501	\$ 436,613	\$ 501,069
Contributions in relation to the contractually required contribution	\$ 669,259	\$ 799,561	\$ 494,501	\$ 436,613	\$ 501,069
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 20,971,468	\$ 21,790,575	\$ 22,825,266	\$ 23,946,187	\$ 25,215,240
Contributions as a percentage of covered payroll	3.19%	3.67%	2.17%	1.82%	1.99%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**1. CHANGES IN ACTUARIAL ASSUMPTIONS**

Changes to the actuarial assumptions as a result of the experience study for the five-year period ending June 30, 2020, are summarized below:

Price Inflation	2.50%
Investment Return	7.00%
Wage Inflation	2.75%
Mortality Rates (Pre-Retirement, Post-Retirement, Healthy and Disabled)	Update to Pub-2010 Public Mortality Plans Mortality Tables. For future mortality improvement, generational mortality improvement with mortality improvement scale MP-2020, with an adjustment of 66 2/3% to the table beginning in year 2019.
Retirement Rates	Decreased rates of retirement at most ages and extended retirement rates at age 80.
Withdrawal Rates	Changed from age-based table broken down by service bands to a pure service-based table. Used a liability weighted methodology in analyzing rates.
Disability Rates	Lowered rates of disability retirement at most ages.
Salary increases	No change to total assumption rates of salary increases, but increased merit salary by 0.25% to offset the recommended decrease in wage inflation assumption by 0.25%.

In 2019, the anticipated rates of participation, spouse coverage, and tobacco use were adjusted to more closely reflect actual experience.

**2. RECENT PLAN CHANGES**

Beginning in plan year 2021, the MAPD plan premium rates exclude the ACA Health Insurer Fee which was repealed on December 20, 2019.

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the MAPD plan.

The Health Plan is changed each year to reflect the ACA maximum annual out-of-pocket amounts.

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**3. METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS**

The actuarially determined contribution rates in the Schedule of Employer Contributions are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Therefore, the actuarially determined employer contribution for fiscal year ending September 30, 2021, is determined based on the actuarial valuation as of September 30, 2018. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay
Remaining Amortization Period	23 years, closed
Asset Valuation Method	Market value of assets
Inflation	2.75%
Health Care Cost Trend Rate:	
Pre-Medicare Eligible	6.75%
Medicare Eligible*	5.00%
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate Trend Rate	2026 for Pre-Medicare Eligible 2024 for Medicare Eligible
Investment Rate of Return	5.00%, including inflation

\* Initial Medicare claims are set based on scheduled increases through plan year 2019.



## **SUPPLEMENTARY INFORMATION**

### **SINGLE AUDIT REPORT**

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

<b>Federal Grantor/Program or Cluster Title/ Pass-Through Grantor/Grant Name</b>	<b>Federal Assistance Listing No.</b>	<b>Contract Number</b>	<b>Expenditures</b>	<b>Subrecipient Expenditures</b>
<b>U.S. Department of Education</b>				
<b>Student Financial Aid Cluster:</b>				
Federal Supplemental Education Opportunity Grant	84.007	P007A210041 P007A220041	\$ 332,332	\$ -
Federal Work – Study Program (FWS)	84.033	P033A210041 P033A220041	393,856	-
Federal PELL Grant Program	84.063	P063P210006 P063P220006	10,976,603	-
Federal Direct Loan Program	84.268	P268K220006 P268K230006	6,357,525	-
Total Student Financial Aid Cluster			18,060,316	-
<b>Other Direct Programs:</b>				
COVID-19 Education Stabilization Fund – Higher Education Emergency Relief Fund	84.425F	P425F202528	8,285,872	-
COVID-19 Education Stabilization Fund – Higher Education Emergency Relief Fund	84.425E	P425E201114	4,847,460	-
COVID-19 Education Stabilization Fund – Higher Education Emergency Relief Fund	84.425M	P425M200733	679,573	-
Total COVID-19 Education Stabilization Fund			13,812,905	-
Pass-through Alabama Community College System Adult Education- Basic Grants to States	84.002	0921AE106	585,803	-
Pass-through Alabama Department of Education Career and Technical Education- Basic Grants to States	84.048	V048A210001	256,923	-
Total Pass-through Programs			842,726	-
Total U.S. Department of Education			32,715,947	-
<b>U.S. Department of Labor</b>				
<b>Pass-Through Alabama Department of Commerce:</b>				
WIOA Adult Program	17.258	91402420	79,122	-
WIOA Youth Activities	17.259	14401523	166,172	-
WIOA National Dislocated Worker Formula Grants	17.278		3,980	-
Total WIOA Cluster			249,274	-
<b>U.S. Department of Housing and Urban Development</b>				
<b>Pass-Through City of Birmingham:</b>				
Community Development Block Grants/ Entitlement Grants	14.218	B-20-MC-01-0002	35,000	-
<b>U.S. Department of Homeland Security</b>				
<b>Pass-Through United Way:</b>				
Emergency Food and Shelter National Board Program	97.024	LR000601-041	4,439	-
<b>Appalachian Regional Commission</b>				
<b>Direct:</b>				
Appalachian Regional Commission	23.011	AL-20340	195,995	-
<b>Pass-Through Alabama Community College System:</b>				
Appalachian Area Development	23.002	19-20AM02	26,762	-
Total Appalachian Regional Commission			222,757	-
<b>Total Federal Awards</b>			<b>\$ 33,227,417</b>	<b>\$ -</b>

**JEFFERSON STATE COMMUNITY COLLEGE  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**1. BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Jefferson State Community College (the College) and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the Uniform Guidance).

**2. INDIRECT COST RATES**

The College did not elect to charge a de minimis rate of 10% for all federal awards.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Chancellor of the Alabama Community College System  
and the President of Jefferson State Community College

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Jefferson State Community College (the College), as of and for the year ended September 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated January 12, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Warren Averett, LLC".

Montgomery, Alabama  
January 12, 2023

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

To the Chancellor of the Alabama Community College System  
and the President of Jefferson State Community College

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Jefferson State Community College's (the College) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended September 30, 2022. The College's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the College's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the College's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances, and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and are described in the accompanying schedule of findings and questioned costs as items 2022-001 and 2022-002. Our opinion on each major federal program is not modified with respect to these matters.

*Government Auditing Standards* requires the auditor to perform limited procedures on the College's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance; accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above, and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance; therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-001 to be a material weakness.

*A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the College's response to the internal control over compliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance, and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance, and the results of that testing, based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Warren Averett, LLC*

Montgomery, Alabama  
January 12, 2023



**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**Section I – Summary of Auditors’ Results**

**Financial Statements**

Type of auditors’ report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

\_\_\_\_\_ Yes        x   No

Significant deficiency(ies) identified?

\_\_\_\_\_ Yes        x   None reported

Noncompliance material to financial statements noted?

\_\_\_\_\_ Yes        x   No

**Federal Awards**

Internal control over major programs:

Material weakness(es) identified?

  x   Yes      \_\_\_\_\_ No

Significant deficiency(ies) identified?

  x   Yes      \_\_\_\_\_ None reported

Type of auditors’ report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

  x   Yes      \_\_\_\_\_ No

Identification of major programs:

**Assistance Listing Number(s)**

**Name of Federal Program Cluster**

84.007, 84.033, 84.063, 84.268

Student Financial Aid Cluster

84.425

COVID-19 Education Stabilization Fund – Higher Education Emergency Relief Fund

Dollar threshold used to distinguish between type A and type B programs:

\$997,382

Auditee qualified as low-risk auditee?

\_\_\_\_\_ Yes        x   No

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**Section II – Financial Statement Findings**

*No findings to report.*

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**Section III – Federal Award Findings and Questioned Costs**

**Finding 2022-001 – Special Tests and Provisions: Exit Counseling (Material Weakness and Noncompliance)**

**Information on the federal program:** U.S. Department of Education Student Financial Aid Cluster

**Criteria:** 34 CFR part 685.304 requires an institution to ensure that exit counseling is conducted with each Direct Subsidized Loan or Direct Unsubsidized Loan borrower and graduate borrower shortly before the student borrower ceases at least half-time study at the school.

**Condition:** We selected a sample of 25 students who withdrew from the College. Fourteen of these students received a loan during the year or during their career at the College. Out of the 14 students, none of the students had documentation of exit counseling on file. In addition, we selected a sample of 21 students who graduated during the fiscal year with loans. Of those 21, six students did not have documentation of exit counseling on file.

**Cause:** The College relied on a monthly automated process to email students whose enrollment fell below half-time. The process had been running with the wrong parameters during the year and was not corrected until after the fiscal year end.

**Effect:** The College was not in compliance with exit counseling requirements for students who graduated or withdrew from the College.

**Recommendation:** We recommend the College strengthen its policies and procedures surrounding the withdrawal process and graduation process to ensure compliance with exit counseling requirements.

**Views of Responsible Officials:** See Management's View and Corrective Action Plan included at the end of the report.

**Finding 2022-002 – Special Tests and Provisions: Withdrawal Testing (Significant Deficiency and Noncompliance)**

**Information on the federal program:** U.S. Department of Education Student Financial Aid Cluster

**Criteria:** 34 CFR part 668 establishes rules governing the student withdrawal process, including determination of the withdrawal date, calculation of earned Title IV assistance and return of unearned Title IV aid within 45 days.

**Condition:** We selected a sample of 25 students who withdrew and were receiving financial aid. Of the 25 students tested, there were three instances in which the College incorrectly calculated the percentage of aid earned.

**JEFFERSON STATE COMMUNITY COLLEGE  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**Section III – Federal Award Findings and Questioned Costs (continued)**

**Cause:** The College did not correctly calculate the amount of aid earned by using the date the withdrawal form was processed rather than the date the student completed the form.

**Effect:** The College returned the incorrect amount of financial aid.

**Recommendation:** We recommend the College strengthen its policies and procedures surrounding the withdrawal process to accurately document each requirement, and implement checks and balances to ensure compliance with withdrawal requirements.

**Views of Responsible Officials:** See Management's View and Corrective Action Plan included at the end of the report.



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Financial Services

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## ***Response/Corrective Action Plan***

***For the year Ended September 30, 2022***

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As required by the Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards, 2 CFR 200.511(c), Jefferson State Community College prepared and hereby submits the following Corrective Action Plan for the findings included in section three of the Schedule of Findings and Questioned Costs for the year ended September 30, 2022.

### **Section III-Federal Award Findings and Questioned Costs**

#### **Finding 2022-001 – Special Tests and Provisions: Exit Counseling (Material Weakness and Noncompliance)**

**Information on the federal program:** U.S. Department of Education Student Financial Aid Cluster

**Criteria:** 34 CFR part 685.304 requires an institution to ensure that exit counseling is conducted with each Direct Subsidized Loan or Direct Unsubsidized Loan borrower and graduate borrower shortly before the student borrower ceases at least half-time study at the school.

**Condition:** We selected a sample of 25 students who withdrew from the College. Fourteen of these students received a loan during the year or during their career at the College. Out of the 14 students, none of the students had documentation of exit counseling on file. In addition, we selected a sample of 21 students who graduated during the fiscal year with loans. Of those 21, six students did not have documentation of exit counseling on file.

**Corrective Action Plan:** The College has identified and corrected the issues with the parameters and has sent notifications to all students included in this requirement for the past year. The College has set a schedule for running this process to ensure notification is being sent within 30 days. The College will also ensure that student borrowers will complete exit counseling before graduating.

**Anticipated Completion Date:** September 30, 2023

#### **Finding 2022-002 – Special Tests and Provisions: Withdrawal Testing (Significant Deficiency and Noncompliance)**

**Information on the federal program:** U.S. Department of Education Student Financial Aid Cluster

**Criteria:** 34 CFR part 668 establishes rules governing the student withdrawal process, including determination of the withdrawal date, calculation of earned Title IV assistance and return of unearned Title IV aid within 45 days.

**Condition:** We selected a sample of 25 students who withdrew and were receiving financial aid. Of the 25 students tested, there were three instances in which the College incorrectly calculated the percentage of aid earned.

**Corrective Action Plan:** The College has emphasized the importance of using the correct date when processing withdrawal forms. As a backup measure, the College has given access to the source documentation to Financial Aid. This will allow another party to verify the actual date of withdrawal is used in the calculation of the earned Title IV assistance. The Financial Aid office has pulled all Title IV calculations for Fall 2022 to verify this issue has been corrected for the new financial aid year.

**Anticipated Completion Date:** September 30, 2023

Contact:

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Chief Financial Officer

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